

IBAR's Main Conclusions and Recommendations

Presentation to EQAF, Gothenburg, 2013-11-23 Don F. Westerheijden & Jan Kohoutek

With contributions by Ray Land



IBAR Project outline

- IBAR: 'Identifying Barriers in Promoting European Standards and Guidelines for Quality Assurance at Institutional Level'
 - EU-LLP funded research project, 2011-2013

- Goals
 - Identify barriers [and drivers/enablers!] to ESG implementation at institutional level
 - Give relevant recommendations for modification of ESG Part 1
 - Investigate impact of ESG on relationship 2ary – 3ary education

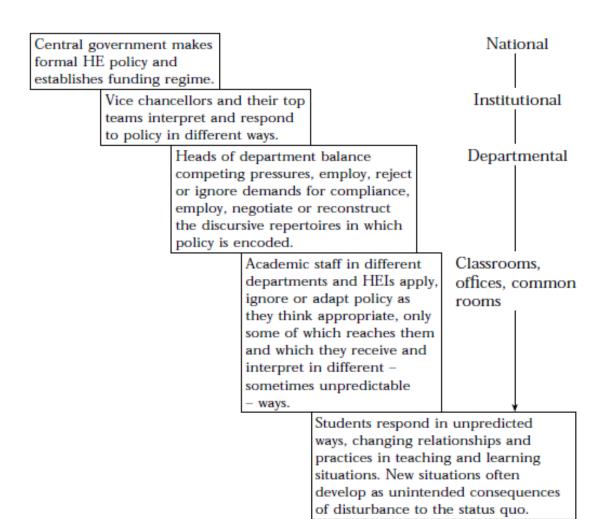
Studying implementation of ESG Concepts and theories

- Translation, not implementation
 - ESG and other norms must be interpreted locally
 - National, institutional, programme levels
 - Interpretation takes place in an existing institutional framework
 - Behavioural logics
 - Rational motivations
 - Social motivations
 - Path dependencies
 - East to West
 - Institutional differences
 - Resource levels

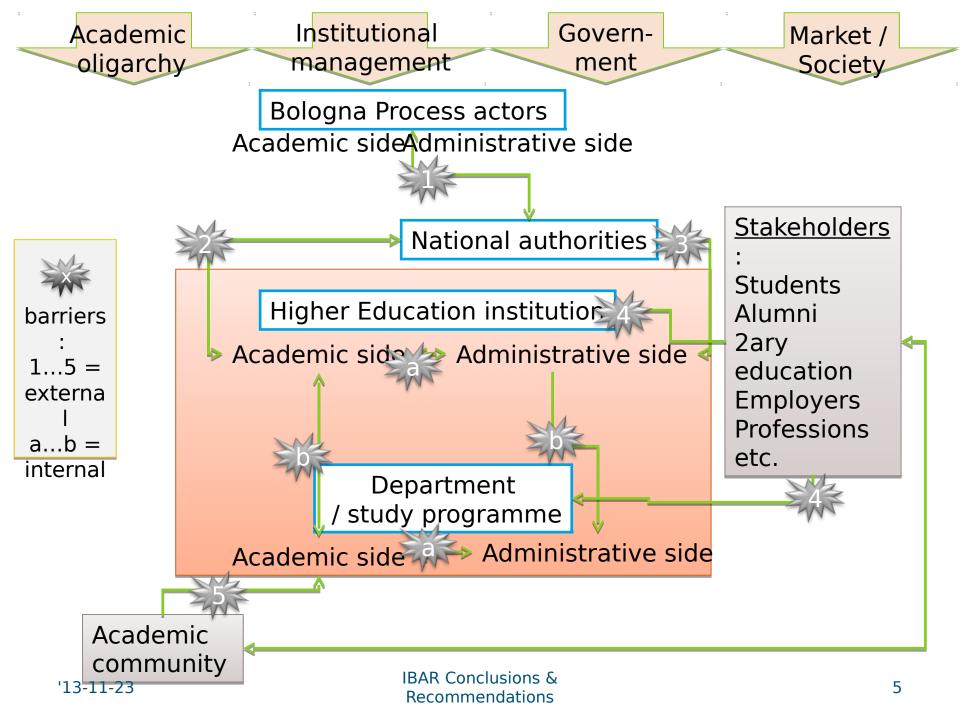
- Instrument theory
 - Choice of instruments influences implementation (sanctions vs. incentives vs. information)
 - Focus on policy as implemented, not as intended



Implementation staircase

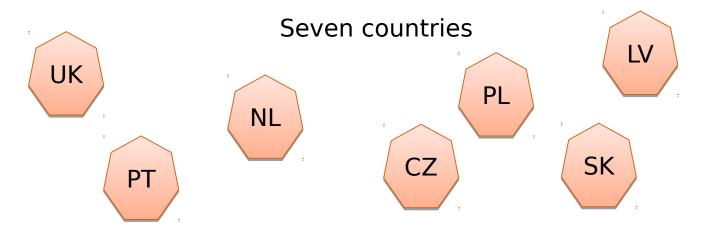


Adopted from Trowler





Methodology Sampling of 28 higher education institutions



Four institutions in each country









Selection criteria: institutional size, profile

Methodology within each work package

- Common research questions
 - Drafted by coordinating team per WP
- Agreed main lines for study
 - Including major data sources
 - But freedom to adapt to national and local circumstances
- Interviews + documentary analysis
 - Over 500 interviews in total
 - We did not count the documents ;-)

- National team task
 - Write case study reports per institution
 - Collate case studies into national report
- Coordinating team of WP task
 - Collate national reports into comparative report
- Together: report + book + articles + presentations



Synthesis

- Collected reports: 52 barriers,
 28 good practices
 - Thin line between barrier and driver: much depends on the context
- Is translation a good or a bad thing?
 - National, organisational, disciplinary, path dependencies and contingencies
- Tensions: good or bad?

- Sense-making
 - Crucial: context, institutional logics and organisational dynamics
- ESG are primarily process-led but many of the findings highlight the significance of context
- We studied only a fraction of all contexts: 28 higher education institutions out of 4000+
- How do ESG engage teachers and students?



Barrier or driver?

Depends on context

- Depends on writing up
 - A barrier can be turned into a driver
 - And into a (contextual) recommendation

Institutional barriers and drivers Decision-making & governance

- Variety of top-down and hybrid decision-making cultures
 - Maintain alignment between leadership and shop-floor understanding of quality education
 - Quality culture?
 - Maintain balance short- / long-term
 - Risk of 'selling out' education as a (managerial) solution to economic crisis
 - Balance academic and administrative accountability demands

- Leadership should know about FSG
- Stakeholders
 - Include non-traditional students (adult, part-time, physically handicapped) in institutional decision-making bodies
 - Ensure variety of external stakeholders
 - 'East': focus on fellow-academics, government
 - 'West': focus on business world

Institutional barriers and drivers Education and quality assurance

- Innovate curriculum and examination
 - Focus on learning outcomes
- Invest in quality assurance
 - Differences in maturity of institutional quality cultures (west - east)

- Create incentives for stakeholders to take active part in QA decision-making, curriculum reform, etc.
 - Students + external stakeholders
 - Feedback on use of input into QA is an incentive

Institutional barriers and drivers Secondary education

 Create links with 'feeder' schools

- Consider what kinds of information could help to effectively enhance activities relating to student transition
 - e.g. benchmarking, informal inter-institutional talks, bespoke first year programmes

National barriers and drivers ESG implementation

- Deploy instruments to implement ESG
 - Funding
 - Information
 - Include ESG in promotion of Bologna Process
 - Align staff policy with ESG policy
 - Appointment, development, promotion
 - Social dimension / widening access
 - Develop policy: Access & Progression & Completion
 - Collect information about A & P & C of 'minorities'

- Monitor implementation of ESG/quality assurance policies by higher education institutions
 - Share effective practices
 - Leave room for higher education institutions to do more than required
 - 'low fidelity' implementation might be best
- Include private higher education
 - With adapted regulation/policies

National barriers and drivers Adjacent policies

- Concern for transition secondary – higher education differs across countries
- Frequent policy changes create uncertainty in higher education institutions and unwillingness to invest in ESG implementation
 - Raise awareness ofside-effects of other policies
 - Tuition fees
 - Budget cuts
 - Visa policy, etc.

European-level barriers and drivers

- Create common understanding of key concepts
 - learning outcomes, access, widening participation, external stakeholders, etc.
- Support sharing of effective practices in quality enhancement in line with ESG

 Europe-wide work to consider implementation of NQFs from secondary to higher education and their relationship to curriculum delivery models



Upshot

- Relatively weak drivers in terms of European and national qualification requirements on teaching staff
- Ineffectual institutional drivers in terms of central strategies and policies for teaching quality improvement
 - poor professional development requirements and opportunities
 - lack of student feedback as a quality driver
- Ineffectual translation of ESG statements into national quality assurance policy
- Insufficient resourcing by national level
- 'Implementation staircase' gives some stakeholders discretionary power to undermine initiatives
 - Not all translation/interpretation is benign



Further research

- ... could explore what sorts of actions would be helpful to European institutions
 - seek deeper insights into institutional context and practice
 - outline an interpretive nexus, or 'middle territory', where top down and bottom up perspectives and initiatives could fruitfully create action to enhance education quality in line with ESG



Thank you!

www.ibar-llp.eu

Jan Kohoutek kohoutek@csvs.cz

Don F. Westerheijden d.f.westerheijden@utwente.nl



This project has been funded with support from the European Commission.

This publication reflects the views only of the authors, and the Commission cannot be held responsible for any use which may be made of the information contained therein.